THE DIRECTOR

November 10, 2014

The President
The White House

Submitted for your consideration are amendments to your Fiscal Year (FY) 2015 Overseas Contingency Operations (OCO) request for the Department of Defense (DOD) and the Department of State and Other International Programs (State/OIP). The purpose of these amendments is to provide the resources needed to support your comprehensive strategy to degrade, and ultimately defeat, the Islamic State of Iraq and the Levant (ISIL), including military operations associated with Operation Inherent Resolve (OIR).

Our approach to counter ISIL, including OIR, has evolved with emerging requirements and additional funding needs identified subsequent to the FY 2015 OCO request submitted to the Congress in June. This package submits for your consideration an additional $5.0 billion for DOD OCO funding (for an FY 2015 total of $63.6 billion), as well as an increase of $520 million for State/OIP OCO funding (for an FY 2015 total of $7.8 billion). Overall, these amendments result in a total FY 2015 OCO request of $71.4 billion, which is $14.0 billion less than the sum of the OCO placeholder for DOD and the OCO request for State/OIP in the FY 2015 Budget.

ISIL poses an immediate threat to Iraq, Syria, and American allies and partners throughout the region as it seeks to overthrow governments, control territory, terrorize local populations, and implement an oppressive and intolerant interpretation of sharia law. If left unchecked, ISIL could pose a growing threat to the United States and others beyond the region. Thousands of foreign fighters – including Europeans and some Americans – have joined ISIL in Syria and Iraq. We are concerned that these trained and battle-hardened fighters will try to return to their home countries and carry out deadly attacks. At the same time, ISIL is attempting to assert itself as the leader of the global jihad. ISIL remains well-resourced and has demonstrated an ability to recruit and radicalize through social media. Funding in this amendment will provide resources to support your comprehensive strategy during FY 2015.

In support of OIR, these amendments request funding for DOD to conduct a range of military operations against ISIL in the Middle East region, including for items such as:

- sustaining personnel forward deployed to the Middle East to provide training, advice, and assistance to partner security forces engaged in the fight against ISIL;
- providing forces with enablers to support operations, especially the intelligence, surveillance, and reconnaissance (ISR) platforms and support that are essential to conduct comprehensive counterterrorism operations;
replenishing or replacing munitions expended while conducting airstrikes against ISIL, including from Air Force and Navy platforms; and

• financing operations and maintenance costs for air, ground, and naval operations, including: flying hours; ship steaming days; and fuel, supplies, and repair parts.

The request includes $1.6 billion to establish the Iraq Train and Equip Fund (ITEF). ITEF would provide DOD, working with our coalition partners, the resources and authorities to develop and support Iraqi national security forces, including Kurdish forces, as they confront ISIL in Iraq. Our advisors are working to train and advise Iraqi forces, including Kurdish forces, to improve their ability to plan, lead and conduct operations against ISIL. ITEF will provide the resources to help reconstitute and develop security forces. This combination of operational advising and support and force development will be a critical step in our effort to degrade and ultimately defeat ISIL in Iraq and ultimately the entire region. ITEF will complement other efforts to enable partners to counter terrorism, such as the Counterterrorism Partnerships Fund you requested in your June 2014 OCO request.

The proposed OCO funding is additive to the $58.6 billion DOD request you sent to the Congress in June 2014, which included the costs of operations in Afghanistan, DOD’s strong forward military presence in the broader Middle East region, and other critical missions. The costs of military operations against ISIL in the Middle East region were not included in the June 2014 request, and the Department requires additional funding to fulfill your counter-ISIL strategy in order to avoid diverting funding from other key priorities within its budget.

These amendments also include $520 million in funding for State/OIP, which is additive to the $7.3 billion total OCO request for State/OIP in the FY 2015 Budget and June OCO amendment including CTPF. The existing request provides funding for diplomacy, governance, and security programs and activities to respond to the situation in Syria and other ongoing global crises. Amendments include additional resources to counter ISIL in Iraq, Syria, and the rest of the region. The funds will support the following activities:

• bolstering regional partners and their efforts to address extremist threats along their borders;

• expanding ongoing assistance to the moderate Syrian opposition to develop their capacity to provide local security for their communities;

• providing assistance to meet emergency humanitarian needs in Iraq; and

• exposing ISIL’s bankrupt ideology and narrative by amplifying positive messaging through international media and public diplomacy programs.

Recommendation

I reviewed these amendments and am satisfied that they are necessary at this time. Therefore, I join the Secretary of Defense and the Secretary of State in recommending that you transmit the amendments to the Congress.
Enclosures

Sincerely,

Shaun Donovan
Director
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: MILITARY PERSONNEL
Heading: Military Personnel, Army
Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $44,936,342,000
Proposed Amendment: $118,467,000
Revised Request: $45,054,809,000

(In the appropriations language under the above heading, delete "$3,711,003,000" and substitute $3,829,470,000.)

This amendment would provide $118.5 million for incremental pay, allowances, subsistence, permanent change of station travel, and other Army personnel costs for Active, Guard, and Reserve components supporting Operation Inherent Resolve.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS

Bureau: MILITARY PERSONNEL

Heading: Military Personnel, Navy

Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $27,820,787,000

Proposed Amendment: $819,000

Revised Request: $27,821,606,000

(In the appropriations language under the above heading, delete "$331,347,000" and substitute $332,166,000.)

This amendment would provide $0.8 million for incremental pay, allowances, subsistence, permanent change of station travel, and other Navy personnel costs for Active and Reserve components supporting Operation Inherent Resolve.
This amendment would provide $2.1 million for incremental pay, allowances, subsistence, permanent change of station travel, and other Marine Corps personnel costs for Active and Reserve components supporting Operation Inherent Resolve.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: MILITARY PERSONNEL
Heading: Military Personnel, Air Force
Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: $28,524,273,000
Proposed Amendment: $19,987,000
Revised Request: $28,544,260,000

(In the appropriations language under the above heading, delete "$708,347,000" and substitute $728,334,000.)

This amendment would provide $20.0 million for incremental pay, allowances, subsistence, permanent change of station travel, and other Air Force personnel costs for Active, Guard, and Reserve components supporting Operation Inherent Resolve.
(In the appropriations language under the above heading, delete "$16,355,722,000" and substitute $17,135,276,000.)

This amendment would provide $779.6 million to finance the cost of operating and maintaining the Army in support of Operation Inherent Resolve and Iraqi train and equip support activities. It includes resources necessary to finance the costs associated with support for Active component forces and mobilized Reserve and National Guard personnel. Included are amounts for pre-deployment training and operation costs for ground operations and flying hours to include fuel, supplies and repair parts. The request also includes transportation and contract services for maintenance and repair of equipment.
This amendment would provide $122.6 million to finance the cost of operating and maintaining the Navy in support of Operation Inherent Resolve. It includes resources necessary to finance the costs associated with support for Active component forces and mobilized Reserve personnel. Included are amounts for pre-deployment training and operation costs for ship steaming days and flying hours to include fuel, supplies and repair parts. The request also includes transportation and contract services for maintenance and repair of equipment.
This amendment would provide $13.0 million to finance the cost of operating and maintaining the Marine Corps in support of Operation Inherent Resolve. It includes resources necessary to finance the costs associated with support for Active component forces and mobilized Reserve personnel. Included are amounts for pre-deployment training and operation costs for ground operations to include fuel, supplies and repair parts. The request also includes transportation and contract services for maintenance and repair of equipment.
This amendment would provide $931.6 million to finance the cost of operating and maintaining the Air Force in support of Operation Inherent Resolve. It includes resources necessary to finance the costs associated with support for Active component forces and mobilized Reserve and National Guard personnel. Included are amounts for pre-deployment training and operation costs for flying hours to include fuel, supplies and repair parts. The request also includes transportation and contract services for maintenance and repair of equipment.
This amendment would provide $464.0 million to support Operation Inherent Resolve including the costs of transportation, supplies and equipment, depot maintenance, and command, control, and intelligence capabilities (including satellite data and other information technology services). The additional authority will be used for emergency and extraordinary expenses associated with activities to counter the Islamic State of Iraq and the Levant (ISIL). The Department requires enough EEE authority and flexibility to respond to the breadth of requirements that may occur while executing Operation Inherent Resolve.
This amendment would provide $5.0 million to finance the cost of operating and maintaining the Army Reserve in support of Operation Inherent Resolve. Included are amounts for pre-mobilization training conducted prior to movement to the mobilization station and family support programs for mobilizing and demobilizing units.
For the "Iraq Train and Equip Fund", $1,618,000,000, to remain available until September 30, 2017:

Provided, That such funds shall be available to the Secretary of Defense, with concurrence from the Secretary of State, to provide assistance to military and other security forces of, or associated with, the Government of Iraq, including Kurdish and tribal security forces, with a national security mission, to counter the Islamic State in Iraq and the Levant, including the provision of equipment, supplies, services, training, facility and infrastructure repair, renovation, construction, and stipends:

Provided further, That the authority to provide assistance under this heading is in addition to any other authority to provide assistance:

Provided further, That the Secretary of Defense may waive any other provision of law that would otherwise prohibit, restrict, limit, or otherwise constrain the obligation or expenditure of funds for the purposes provided herein:

Provided further, That the Secretary of Defense may accept and retain contributions, including assistance in-kind, from foreign governments, including the Government of Iraq, and other entities, to carry out assistance authorized under this heading:

Provided further, That contributions of funds for the purposes provided herein from any foreign government, including the Government of Iraq, and other entities, may be credited to this fund, to remain available until expended, and used for such purposes:
Provided further, That of the amount provided under this heading, not more than 60 percent may be obligated to provide assistance under this heading to military and other security forces of, or associated with, the Government of Iraq, including Kurdish and tribal security forces, until foreign governments, including the Government of Iraq, and other entities expend or contribute funds for those forces, or provide in-kind support for those forces, with a total value, as determined from October 1, 2014, by the Secretary of Defense, of not less than 40 percent of the amount provided under this heading, of which at least 50 percent shall have been contributed or provided by the Government of Iraq:

Provided further, That the limitation in the preceding proviso shall not apply (1) to the provision of any supply or equipment that is an item of significant military equipment (as such term is defined in section 47(9) of the Arms Export Control Act (22 U.S.C. 2794(9))) or is included on the United States Munitions List, as designated pursuant to section 38(a)(1) of the Arms Export Control Act (22 U.S.C. 2778(a)(1)); or (2) in circumstances where the Secretary of Defense determines, in writing, that the national security objectives of the United States will be compromised by the application of the limitation to such assistance:

Provided further, That the Secretary of Defense shall, not fewer than 5 days prior to obligating more than 60 percent of funds pursuant to the previous proviso, notify the congressional defense committees in writing of the details of the proposed obligation:

Provided further, That the preceding proviso shall not apply to an obligation of funds if the Secretary of Defense determines that the national security objectives of the United States will be compromised by the application of the proviso, in which case the Secretary of Defense shall immediately notify the congressional defense committees that such obligation is necessary and provide any relevant information (in classified form, if necessary):

Provided further, That amounts made available under this heading are designated by the Congress for Overseas Contingency Operations/Global War on Terrorism pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended:

Provided further, That amounts provided under this heading shall be available only if the President designates such amounts for Overseas Contingency Operations/Global War on Terrorism pursuant to section 251(b)(2)(A).

This amendment would provide $1.6 billion for assistance to military and other security forces of, or associated with, the Government of Iraq (GoI), including Kurdish and tribal security forces, with a national security mission to counter ISIL. The authority includes the provision of equipment, supplies, services, training, facility and infrastructure repair, renovation, construction, and stipends. Of note, the proposal for this authority also includes provisions to ensure Iraqi contributions to this effort, since Iraqi partnership is critical to this effort. Specifically, the Iraqi Train and Equip Fund (ITEF) addresses the requirement to build the Iraqi military, other security forces, and Peshmerga proficiency; and to provide material support to tribal elements allied with Iraqi forces. The GoI will be required to contribute to the cost burden,
including items such as site operations, life support of its forces, and other costs; coalition partners will contribute personnel and support for this effort.

Key principals of the ITEF are that (1) the GoI is in the lead and will share the cost burden, (2) U.S. assistance levels are limited and are focused on bridging the most critical near-term capabilities consistent with the campaign plan, and (3) coalition participation and support will be actively sought for both personnel and financial support.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: PROCUREMENT
Heading: Missile Procurement, Army
Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $1,046,583,000
Proposed Amendment: $3,036,000
Revised Request: $1,049,619,000

(In the appropriations language under the above heading, delete "$29,100,000" and substitute $32,136,000.)

This amendment would provide $3.0 million for the replacement of Hellfire missiles that were expended in support of Operation Inherent Resolve.)
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: PROCUREMENT
Heading: Other Procurement, Army
Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: $5,621,187,000
Proposed Amendment: $51,030,000
Revised Request: $5,672,217,000

(In the appropriations language under the above heading, delete "$727,553,000" and substitute $778,583,000.)

This amendment would provide $51.0 million for counter intelligence communications and electronics equipment programs in support of Operation Inherent Resolve.
DEPARTMENT OF DEFENSE—MILITARY PROGRAMS

PROCUREMENT

Aircraft Procurement, Navy

(Overseas contingency operations)

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FY 2015
Pending Request: $13,215,564,000

Proposed Amendment: $55,000,000

Revised Request: $13,270,564,000

(In the appropriations language under the above heading, delete "$141,247,000" and substitute $196,247,000.)

This amendment would provide $55.0 million for procurement of small, tactical unmanned aerial vehicles in support of Operation Inherent Resolve.
This amendment would provide $54.3 million for the replacement of tactical missiles for the Navy, such as the Tomahawk and laser guided Maverick missiles that were expended in support of Operation Inherent Resolve.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: PROCUREMENT
Heading: Procurement of Ammunition, Navy and Marine Corps
Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: $923,954,000
Proposed Amendment: $2,510,000
Revised Request: $926,464,000

(In the appropriations language under the above heading, delete "$152,009,000" and substitute $154,519,000.)

This amendment would provide $2.5 million for the replacement of General Purpose Bombs for the Navy and Marine Corps that were expended in support of Operation Inherent Resolve.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: PROCUREMENT
Heading: Other Procurement, Navy
Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $6,274,326,000
Proposed Amendment: $8,270,000
Revised Request: $6,282,596,000

(In the appropriations language under the above heading, delete "$298,498,000" and substitute $306,768,000.)

This amendment would provide $8.3 million for counter intelligence communications and electronics equipment programs for Operation Inherent Resolve.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS

Bureau: PROCUREMENT

Heading: Missile Procurement, Air Force

Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: $4,805,445,000

Proposed Amendment: $21,250,000

Revised Request: $4,826,695,000

(In the appropriations language under the above heading, delete "$114,939,000" and substitute $136,189,000.)

This amendment would provide $21.3 million for the replacement of Hellfire tactical missiles, and Small Diameter Bombs for the Air Force that have been expended in support of Operation Inherent Resolve.
This amendment would provide $49.1 million for the replacement of conventional ammunition for the Air Force, such as Joint Direct Attack Munitions and General Purpose Bombs that were expended in support of Operation Inherent Resolve.
This amendment would provide $544.5 million for classified purposes. Additional details will be provided under separate cover.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: PROCUREMENT
Heading: Procurement, Defense-Wide
Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $4,410,478,000
Proposed Amendment: $38,845,000
Revised Request: $4,449,323,000

(In the appropriations language under the above heading, delete "$189,041,000" and substitute $227,886,000.)

This amendment would provide $38.8 million for procurement of Special Operations Command equipment and for various intelligence support programs for use in Operation Inherent Resolve.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: RESEARCH, DEVELOPMENT, TEST, AND EVALUATION
Heading: Research, Development, Test and Evaluation, Navy
Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $16,301,415,000

Proposed Amendment: $940,000

Revised Request: $16,302,355,000

(In the appropriations language under the above heading, delete "$35,080,000" and substitute $36,020,000.)

This amendment would provide $0.9 million for small, tactical Unmanned Aerial Systems research, and Special Operations Command operational enhancements.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: RESEARCH, DEVELOPMENT, TEST, AND EVALUATION
Heading: Research, Development, Test and Evaluation, Air Force
Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $23,739,892,000

Proposed Amendment: $14,706,000

Revised Request: $23,754,598,000

(In the appropriations language under the above heading, insert after the Employment Summary schedule the above new subheading and the following new language:)

For an additional amount for "Research, Development, Test and Evaluation, Air Force", $14,706,000, to remain available until September 30, 2016: Provided, That such amount is designated by the Congress for Overseas Contingency Operations/Global War on Terrorism pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended: Provided further, That such amount shall be available only if the President designates such amount for Overseas Contingency Operations/Global War on Terrorism pursuant to section 251(b)(2)(A).

This amendment would provide $14.7 million for classified purposes. Additional details will be provided under separate cover.
Agency: DEPARTMENT OF DEFENSE—MILITARY PROGRAMS
Bureau: RESEARCH, DEVELOPMENT, TEST, AND EVALUATION
Heading: Research, Development, Test and Evaluation, Defense-Wide
Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: $16,806,481,000

FY 2015 Pending Emergency Funding Request: $112,000,000

Proposed Amendment: $129,050,000

Revised Request: $17,047,531,000

(In the appropriations language under the above heading, delete "$40,397,000" and substitute $169,447,000.)

This amendment would provide $129.1 million for classified purposes. Additional details will be provided under separate cover.

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1 On November 5, 2014 the Administration requested emergency funding to support developing technologies relevant to the Ebola crisis.
(In the appropriations language under the above heading, in section 9006, insert and Iraq before the first proviso.)

This amendment would provide necessary authorities to support the Overseas Contingency Operations request.
This amendment would provide an additional $8.6 million to expand the Center for Strategic Counterterrorism Communications’ counterterrorism messaging in the key languages of Arabic, Urdu, and Somali during hours of peak activity in the Middle East, Central Asia, and Africa. Funds would support the creation of outreach and training programs and audiovisual techniques aimed at countering ISIL’s current volume of propaganda production. It would also increase public diplomacy programming generated by embassies in the conflict region and by the Bureau of International Information Programs.
This amendment would increase the pending request by $100.0 million to support the Syrian stabilization strategies. The Department of State will expand its engagement with the moderate Syrian opposition to help develop the capacity, cohesion, and credibility of the opposition.
Agency: DEPARTMENT OF STATE AND OTHER INTERNATIONAL PROGRAMS

Bureau: INTERNATIONAL ASSISTANCE PROGRAMS

Heading: Foreign Military Financing Program

Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $612,000,000

Proposed Amendment: $250,000,000

Revised Request: $862,000,000

(In the appropriations language under the above heading, delete "$612,000,000" and substitute $862,000,000.)

This amendment would provide an additional $250.0 million to support Jordan and Lebanon’s efforts to protect national territory, maintain control over borders, and combat threats posed by ISIL and other extremists in the region.
Agency: DEPARTMENT OF STATE AND OTHER INTERNATIONAL PROGRAMS

Bureau: INTERNATIONAL ASSISTANCE PROGRAMS

Heading: Peacekeeping Operations

Subheading: (Overseas contingency operations)

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FY 2015
Pending Request: $115,000,000

Proposed Amendment: $65,000,000

Revised Request: $180,000,000

(In the appropriations language under the above heading, delete "$115,000,000" and substitute $180,000,000.)

This amendment would increase the pending request by $65.0 million for programs to bolster the capacity of the moderate Syrian opposition to counter ISIL and other extremist groups. The Department of State will expand its engagement with the moderate Syrian opposition to help develop their capacity to provide local security in areas previously under ISIL control and foster the conditions that lead to a political settlement.
Agency: DEPARTMENT OF STATE AND OTHER INTERNATIONAL PROGRAMS

Bureau: AGENCY FOR INTERNATIONAL DEVELOPMENT

Heading: International Disaster Assistance

Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: $635,000,000

Proposed Amendment: $90,000,000

Revised Request: $725,000,000

(In the appropriations language under the above heading, delete "$635,000,000" and substitute $725,000,000.)

This amendment would increase the pending request by $90.0 million for continued support to address the humanitarian crisis in Iraq related to the ISIL attacks in the region of Syria and Iraq. The funds will be used to carry out assistance to meet emergency needs in Iraq including health, food, protection, shelter, clean water, and other supplies necessary for those requiring humanitarian assistance related to the attacks.
Agency: BROADCASTING BOARD OF GOVERNORS

Heading: International Broadcasting Operations

Subheading: (Overseas contingency operations)

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FY 2015 Pending Request: --

Proposed Amendment: $6,300,000

Revised Request: $6,300,000

(In the appropriations language under the above heading, add the following new language:)

For an additional amount for "International Broadcasting Operations", as authorized, to carry out international communication activities, $6,300,000, to remain available until September 30, 2016: Provided. That such amount is designated by the Congress for Overseas Contingency Operations/Global War on Terrorism pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended: Provided further. That such amount shall be available only if the President designates such amount for Overseas Contingency Operations/Global War on Terrorism pursuant to section 251(b)(2)(A).

This amendment would provide $6.3 million to surge original content generation in Voice of America Kurdish and Turkish language services; surge the translation of original content to markets sending foreign fighters; and surge and expand activities under the Middle East Broadcasting Network’s Alhurra and Radio Sawa to amplify and provide a platform for moderate Muslim voices to disavow extremism over television, radio, and digital (web, social, mobile) platforms.
Agency: DEPARTMENT OF STATE AND OTHER INTERNATIONAL PROGRAMS

Heading: GENERAL PROVISIONS

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FY 2015 Pending Request: ---

Proposed Amendment: Language

Revised Request: ---

(In the appropriations language under the above heading, insert the following new section immediately after section 7067:)

Sec. 7068. Notwithstanding any other provision of law, funds appropriated under this Act may be used to provide assistance for the Syrian opposition.

This amendment would provide necessary authorities to support the Overseas Contingency Operations request.